STATE OF MINNESOTA OFFICE OF ADMINISTRATIVE HEARINGS FOR THE MINNESOTA PUBLIC UTILITIES COMMISSION

In the Matter of Northern States Power Company d/b/a Xcel Energy Petition to	OAH Docket No. 12-2500-17857-2 MPUC Docket No. E-002/CN-06-1518
Initiate A Competitive Resource Acquisition Process for 375 MW Baseload Generation in 2015	PROTECTIVE ORDER

BACKGROUND:

- 1. This matter was referred to the Office of Administrative Hearings by the Minnesota Public Utilities Commission (Commission) for a contested case hearing in its Notice and Order for Hearing issued on February 14, 2007, in the above-entitled docket.
- 2. During the proceedings in this matter, Parties may file, request and use trade secret information or nonpublic data, as defined by Minnesota Statutes chapter 13.01, *et seq.* ("Trade Secret Information or Nonpublic Data) or Attorney's Eyes Only Data as that term is defined herein.
- 3. Minnesota Statutes section 14.60, subdivision 2 allows the Administrative Law Judge in a contested case to conduct a closed hearing to discuss trade secret or nonpublic data, issue necessary Protective Agreements and Orders (hereinafter referred to as the "Protective Order"), and seal all or part of the hearing record.

ACCORDINGLY, IT IS HEREBY ORDERED:

- 1. Trade Secret Information and Nonpublic Data or Attorney's Eyes Only Data.
- (a) All Trade Secret Information and/or Nonpublic Data shall be furnished pursuant to the terms of this Protective Order, and shall be treated by all persons accorded access thereto pursuant to this Protective Order as constituting confidential, competitive, trade secret, and business information, and shall be used solely for the purpose of this proceeding (discovery, testimony, comments, information requests, motions, cross-examination and argument) and solely in accordance with this Protective Order, and shall not be used or disclosed for any other purpose or in any other manner.

In accordance with the Commission's September 1, 1999, Revised Procedures for Handling Trade Secret and Privileged Data (Commission's Procedures), all documentary material claimed to be Trade Secret Information or Nonpublic Data shall be marked substantially as follows by stamping each individual page with the designation "CONTAINS TRADE SECRET INFORMATION- NONPUBLIC DATA-USE RESTRICTED PER PROTECTIVE ORDER IN

DOCKET NO. E-002/CN-06-1518." Additionally, all non-public documents containing the above designation, shall be reproduced on yellow paper.

The Parties may also exchange highly sensitive Trade Secret Information or Non-Public Data for attorney's eyes only ("Attorney's Eyes Only Data"). Attorney's Eyes Only Data is a subset of "Trade Secret Information or Nonpublic Data" and refers to documents or information which a producing party claims is of such a highly sensitive nature that making copies of such documents or information or providing access to such documents to employees of the reviewing party (except as set forth herein) would expose a producing party to unreasonable risk of harm, including but not limited to pricing information that is commercially sensitive and market-sensitive fuel price forecasts. All Attorney's Eyes Only Data shall be marked substantially as follows by stamping each individual page with the designation "ATTORNEY'S EYES ONLY—CONTAINS HIGHLY SENSITIVE TRADE SECRET INFORMATION- NONPUBLIC DATA-USE RESTRICTED PER PROTECTIVE ORDER IN DOCKET NO. E-002/CN-06-1518." Additionally, all Attorney's Eyes Only documents containing this designation, shall be reproduced on pink paper. Exchange of all Attorney's Eyes Only Data shall only be made in accordance with 1(c)(v) below.

All copies of documents so marked will be made and maintained in a manner that will facilitate maintaining confidentiality of the information. For purposes hereof, notes made pertaining to or prepared as the result of a review of Trade Secret Information or Nonpublic Data or Attorney's Eyes Only Data shall be subject to the terms of this Protective Order. Trade Secret Information or Nonpublic Data, or Attorney's Eyes Only Data, may not be served electronically on any party, but rather shall only be served by hand, by mail, or by other physical delivery service. Any such material received in photographic, digital or electronic formats shall be identified as protected by the producing party by means appropriate to the medium and shall be handled by the recipient in a manner suitable to protect its confidentiality.

- (b) Trade Secret Information or Non-Public Data or Attorney's Eyes Only Data shall not include information, which is demonstrated by the party in possession of the information;
- (i) to have been in its possession or the possession of its officers, directors, employees, affiliates, or agents prior to receiving it from the disclosing party, and not subject to a confidentiality obligation, or
- (ii) to have been in, the public domain prior to the disclosure of such information by the disclosing party to the receiving party, or becomes a part of the public domain through no breach of this Order by the receiving party, or
- (iii) to have been supplied to the receiving party without restriction by a third party who is under no obligation to the disclosing party to maintain such information in confidence.

The party in possession of information subject to this exclusion shall inform the disclosing party claiming the information is Trade Secret or Non-Public Data or Attorney's Eyes Only Data that it is subject to this exclusion prior to using it in reliance on this exclusion.

- (c) <u>Use of Trade Secret Information or Nonpublic Data or Attorney's Eyes Only Data</u> and Persons Entitled to Review.
- Persons entitled to review; use restrictions. Trade Secret Information (i) or Nonpublic Data or Attorney's Eyes Only Data shall only be made available to a Requesting Party that has been formally granted party status pursuant to Minnesota Rules 7829.800 or 1400.6200. All Trade Secret Information or Nonpublic Data made available pursuant to this Protective Order shall be given solely to counsel for the requesting party or other authorized persons who are designated by counsel as being the party's staff, experts or witnesses in this proceeding and who executed Exhibit A in a timely manner prior to their receipt of the Trade Secret Information and/or Nonpublic Data. All Attorney's Eyes Only Data made available pursuant to this Protective Order shall be given solely counsel for the requesting party or other authorized persons who are designated by counsel as being the persons listed in Section 1(c)(v) who have executed Exhibit B in a timely manner prior to their receipt of the Attorney's Eyes Only Data. Trade Secret Information and/or Nonpublic Data or Attorney's Eyes Only Data shall not be used or disclosed except for purposes of this proceeding. The Trade Secret Information and/or Nonpublic Data or Attorney's Eyes Only Data may not be used or referenced in other proceedings in Minnesota or in other jurisdictions, including but not limited to (i) use by any Party in connection with any subsequent competitive bidding and/or resource acquisition process in Minnesota or other jurisdictions for the development of electric generating resources, or (ii) used by any Party or any affiliates or consultants in connection with any efforts in Minnesota or other jurisdictions to seek to develop, amend or lobby for any legislation. Unless otherwise provided in this Protective Order, all Trade Secret Information and/or Nonpublic Data or Attorney's Eyes Only Data will be safeguarded and handled in accordance with the Commission's Procedures.
- (ii) <u>Minnesota Department of Commerce</u>. Subject to claims of privilege, relevance and other exclusions from discovery, if a discovery request has been made that calls for the production of Trade Secret Information or other Nonpublic Data or Attorney's Eyes Only Data, the Minnesota Department of Commerce ("Department") shall be entitled to obtain and review all data (including Trade Secret Information and Nonpublic Data and Attorney's Eyes Only Data) it requests during this proceeding and shall not be restricted in any respect from obtaining, reviewing and utilizing any such data in connection with this proceeding.
- (iii) <u>Third-Party Protections</u>. Prior to furnishing Trade Secret Information or Nonpublic Data or Attorney's Eyes Only Data generated by any unaffiliated third-party to a Requesting Party, any responding party shall be allowed 48 hours to notify the affected unaffiliated third-party of the identity of the Requesting Party and the nature of the requested information. If the unaffiliated third-party objects to its disclosure to a particular Requesting Party, the responding party shall bring a motion for a protective order within 24 hours.
- (iv) <u>Copies and databases</u>. Neither a Requesting Party nor any other person who may become authorized or who otherwise may gain access to the Trade Secret Information or Nonpublic Data or Attorney's Eyes Only Data shall copy or duplicate it in any way, in whole or in part, except to the extent necessary for reasonable use with respect to the Proceeding. Trade Secret Information or Nonpublic Data or Attorney's Eyes Only Data shall be managed so that it can be secured in a manner consistent with this agreement. Trade Secret Information or Nonpublic Data or Attorney's Eyes Only Data shall be maintained in a secure location accessible

only to individuals authorized by this Agreement to review the Trade Secret Information of Nonpublic Data or Attorney's Eyes Only Data.

- (v) Attorney's Eyes Only Data. In addition to the above restrictions, any Confidential Information that has been designated as "ATTORNEY'S EYES ONLY—CONTAINS HIGHLY SENSITIVE TRADE SECRET INFORMATION- NONPUBLIC DATA-USE RESTRICTED PER PROTECTIVE ORDER IN DOCKET NO. E-002/CN-06-1518" may only be viewed by and disclosed to the following persons: (1) "Counsel" for a party, meaning attorneys privately retained by the Party and attorneys who are an employee of a Party; (2) paralegals and staff persons of Counsel; (3) selected contract consultants and contract experts of the Parties, and (4) certain designated staff of a Party. In any case, no Attorney's Eyes Only Data may be disclosed to any person prior to that person's execution of the Exhibit B Nondisclosure Agreement and the express prior consent of the disclosing Party. Any dispute as to whether a person should be allowed access shall be resolved by motion to the Administrative Law Judge or Commission under Section 3.
- Nondisclosure Protective Agreement and Order. Prior to giving access to Trade Secret Information and/or Nonpublic Data or Attorney's Eyes Only Data as contemplated in paragraphs (a)-(c) above to any staff, expert or witness, whether or not such expert or witness is a person designated to testify in any such proceeding, counsel for the party seeking review of the Trade Secret Information and/or Nonpublic Data or Attorney's Eyes Only Data shall deliver a copy of this Protective Order to such person; and prior to disclosure such person shall agree in writing to comply with and be bound by this Protective Order. In connection therewith, Trade Secret Information and/or Nonpublic Data or Attorney's Eyes Only Data shall not be disclosed to any person who has not signed a Nondisclosure Agreement in the form which is attached hereto and incorporated herein as Exhibits A and B until the 24-hour notice required by this paragraph has been given. The Exhibits A and B Nondisclosure Agreements shall require the person to whom disclosure is to be made to read a copy of this Protective Order and to certify in writing that he or she has reviewed the same and has consented to be bound by its terms. The Nondisclosure Agreement shall contain the signatory's full name, permanent address and employer, and the name of the party with whom the signatory is associated. Such Nondisclosure Agreement shall be delivered to counsel for the providing party at least 24 hours, excluding weekends and holidays, prior to the staff, expert or witness gaining access to the Trade Secret Information and/or Nonpublic Data or Attorney's Eyes Only Data. If counsel for the providing party notifies the Administrative Law Judge of an objection within the 24 hours, no Trade Secret Information and/or Nonpublic Data or Attorney's Eyes Only Data shall be provided to the staff, expert or witness until so ordered by the Administrative Law Judge.
- 3. <u>Challenges or Other Special Requests</u>. This Protective Order establishes a procedure for the expeditious handling of proposed Trade Secret Information and/or Nonpublic Data or Attorney's Eyes Only Data. It shall not be construed as an agreement or ruling on the discoverability, confidentiality or trade secret designation of any such information or document. Any party at any time upon ten (10) days prior notice may seek by appropriate pleading to have documents or other matters that have been designated as Trade Secret Information or Attorney's Eyes Only Data removed from the protective requirements of this Protective Order or to have them handled in a manner differently than described in this Protective Order (either for greater or lesser

confidentiality protections). If the trade secret or nonpublic nature of this information is challenged, resolution of the issue shall be made by the Administrative Law Judge or Commission after proceedings in camera which shall be conducted under circumstances such that only those persons duly authorized hereunder to have access to such trade secret or nonpublic matter shall be present. The record of such in camera hearings shall be marked "CONTAINS TRADE SECRET INFORMATION- NONPUBLIC DATA-USE RESTRICTED PER PROTECTIVE ORDER IN DOCKET NO. E-002/CN-06-1518" or "ATTORNEY'S EYES ONLY—CONTAINS HIGHLY SENSITIVE TRADE SECRET INFORMATION- NONPUBLIC DATA-USE RESTRICTED PER PROTECTIVE ORDER IN DOCKET NO. E-002/CN-06-1518" as appropriate, unless the ALJ or Commission determines that the proceeding should not be classified as involving Trade Secret Information or Nonpublic Data or Attorney's Eyes Only Data. Notwithstanding anything herein to the contrary, a Requesting Party may disclose the Trade Secret Information and Nonpublic Data or Attorney's Eyes Only Data in the event a Requesting Party becomes legally compelled or required to disclose on a public basis the Trade Secret Information or Nonpublic Data or Attorney's Eyes Only Data to any court, administrative agency, or other governmental authority, provided that the Requesting Party give the party providing the information prompt notice so that such party may at its own expense seek a protective order or other appropriate remedy prior to disclosure and/or waive compliance with this Order.

- 4. Use of Trade Secret Information and/or Nonpublic Data or Attorney's Eyes Only Data in Comments or Pleadings. Where reference to Trade Secret Information and/or Nonpublic Data or Attorney's Eyes Only Data is required in comments, pleadings, information requests, crossexaminations, briefs, argument or motions, it shall be by citation of title or exhibit number or by some other non-confidential description. Any further use of or substantive references to Trade Secret Information and/or Nonpublic Data shall be placed in a separate "Nonpublic" copy of the pleading or brief on yellow paper and submitted to the Commission or Office of Administrative Hearings pursuant to the terms of the Commission's Procedures. This "Nonpublic" copy shall be served only on counsel of record (one copy each) who have signed a Nondisclosure Agreement. Attorney's Eyes Only documents shall be in a separate "Attorney's Eyes Only" copy of the pleading or brief on pink paper and submitted to the Commission or Office of Administrative Hearings pursuant to the terms of the Commission's Procedures. This "Attorney's Eyes Only" copy shall be served only on persons identified in 1(c)(v) above (one copy each) who have executed the Exhibit B Nondisclosure Agreement. All the protections afforded in this Protective Order apply to materials prepared and distributed under this paragraph.
- 5. Use of Trade Secret Information and/or Nonpublic Data or Attorney's Eyes Only Data in Depositions. If, in the course of depositions, counsel for any party concludes that testimony or exhibits will involve Trade Secret Information and/or Nonpublic Data or Attorney's Eyes Only Data, counsel shall request that the court reporter record such testimony in a confidential transcript that is marked "CONTAINS TRADE SECRET INFORMATION- NONPUBLIC DATA-USE RESTRICTED PER PROTECTIVE ORDER IN DOCKET NO. E-002/CN-06-1518" or "ATTORNEY'S EYES ONLY—CONTAINS HIGHLY SENSITIVE TRADE SECRET INFORMATION- NONPUBLIC DATA-USE RESTRICTED PER PROTECTIVE ORDER IN DOCKET NO. E-002/CN-06-1518" as appropriate and produced on the appropriate color paper. All Exhibits which have been marked as involving Trade Secret Information and/or Nonpublic Data or Attorney's Eyes Only Data shall be attached to the confidential transcript and marked consistent with the Commission's Procedures. Each party has the right to identify a transcript or exhibits as

including Trade Secret Information and/or Nonpublic Data or Attorney's Eyes Only Data pursuant to this paragraph for up to three business days after the deposition is completed.

- 6. <u>Use of Trade Secret Information or Nonpublic Data or Attorney's Eyes Only Data in Hearings or Commission Meetings.</u> The Receiving Party shall not use Trade Secret Information and/or Nonpublic Data or Attorney's Eyes Only Data in a hearing without first (a) providing prior notice to the disclosing party regarding the information to be used and (b) conferring with the disclosing party regarding limitations or procedures that can be used to avoid disclosing the confidential aspects of the information at issue to persons not otherwise entitled to receive such information. If the parties cannot reach agreement regarding the use of such information, then the dispute shall be submitted to the Administrative Law Judge or the Commission before the information is used or publicly disclosed. Without limiting the foregoing, no party shall refer to Trade Secret Information and/or Nonpublic Data or Attorney's Eyes Only Data on oral testimony, cross-examination or argument except in accordance with this paragraph.
- 7. Return or Destruction. Unless otherwise ordered, all Trade Secret Information and/or Nonpublic Data or Attorney's Eyes Only Data, including transcripts of any depositions to which a claim of "trade secret" or "nonpublic" status is made, shall remain under seal, shall continue to be subject to the protective requirements of this Protective Order, and, except as provided in Paragraph 10, shall either (i) be returned to counsel for the disclosing party within 30 days after final settlement or conclusion of the applicable matter including administrative or judicial review thereof, or (ii) destroyed and a certificate of destruction provided to counsel for the disclosing party within such 30 days, unless otherwise agreed by the disclosing party, except that the receiving party may in all cases retain a copy of such documents to the extent required to be maintained pursuant to regulatory requirements, in which case it shall continue to be maintained subject to the protections of this Agreement.
- 8. <u>Preservation of Non-Publicity</u>. All persons who may be entitled to receive, or who are afforded access to any Trade Secret Information and/or Nonpublic Data or Attorney's Eyes Only Data by reason of this Protective Order shall neither use nor disclose the Trade Secret and/or Nonpublic Data or Attorney's Eyes Only Data for purposes of business or competition, or any other purpose other than the purposes of preparation for and conduct of these proceedings, and then solely as contemplated herein, and shall take reasonable precautions to keep the Trade Secret Information and/or Nonpublic Data or Attorney's Eyes Only Data secure and in accordance with the purposes and intent of this Protective Order.
- 9. <u>Reservation of Rights</u>. The parties hereto affected by the terms of this Protective Order further retain the right to question, challenge, and object to the admissibility of any and all data, information, studies and other matters furnished under the terms of this Protective Order in response to interrogatories, requests for information or documents or cross-examination on the grounds of relevancy or materiality.
- 10. <u>Inadvertent Disclosure</u>. No party shall have waived its right to designate any documents, data, information, studies, or other materials as Trade Secret Information or Nonpublic Data or Attorney's Eyes Only Data by inadvertent disclosure, provided the disclosing party thereafter gives written notice to the recipient(s) of such information that it should have been designated as Trade Secret Information or Nonpublic Data or Attorney's Eyes Only Data. From and after receipt of such notice, the previously disclosed information subsequently identified as

Trade Secret Information or Nonpublic Data or Attorney's Eyes Only Data shall be marked as Trade Secret Information or Nonpublic Data or Attorney's Eyes Only Data and treated as such for purposes of this Protective Order.

11. <u>Information Provided to State Agencies</u>. The files of the Public Utilities Commission, the Office of Administrative Hearings, the Department of Commerce, the Office of the Attorney General, and other state agencies containing trade secret data or otherwise protected information shall be treated as required by Minn. Stat. §§ 13.01, *et seq.* and 138.161, *et seq.* and shall not be subject to the return requirements of this Protective Order. Notwithstanding the restrictions set forth in paragraphs 1-9 above, employees of the state agencies are not required to sign Exhibits A or B to receive Trade Secret Information or Non-Public Data or Attorney's Eyes Only Data.

DATED: April 18, 2007

s/Steve M. Mihalchick
STEVE M. MIHALCHICK
Administrative Law Judge

STATE OF MINNESOTA OFFICE OF ADMINISTRATIVE HEARINGS FOR THE MINNESOTA PUBLIC UTILITIES COMMISSION

In the Matter of Northern States Power Company d/b/a Xcel Energy Petition to Initiate A Competitive Resource Acquisition Process

for 375 MW Baseload Generation in 2015

OAH Docket No. 12-2500-17857-2 MPUC Docket No. E-002/CN-06-1518

EXHIBIT A NON-DISCLOSURE AGREEMENT FOR TRADE SECRET DATA

I, the undersigned, hereby acknowledge that I have read the attached Protective Order dated April 18, 2007, in Minnesota Public Utilities Commission Docket No. E-002/CN-06-1518, OAH Docket 12-2500-17857-2, and understand the terms thereof and agree to be bound by all such terms. Without limiting the generality of the foregoing, I agree not to disclose any materials designated Trade Secret and/or Nonpublic Data or Attorney's Eyes Only Data to any person or entity not authorized to receive materials designated "TRADE SECRET INFORMATION-NONPUBLIC DATA-USE RESTRICTED PER PROTECTIVE ORDER IN DOCKET NO. E-002/CN-06-1518" under the terms of said Protective Order, or any copies or extracts of information derived therefrom, which have been disclosed to me. I further agree to use any such materials disclosed to me solely for the purpose of this proceeding and for no other purpose.

I hereby submit myself to the jurisdiction of the Office of Administrative Hearings in Minnesota and the Minnesota Public Utilities Commission and the Minnesota District Court for the Second Judicial District (Ramsey County) for the purpose of enforcing said Protective Order.

Date:, 2007	Signature
	Type or Print Name
	Address
	Name of Employer
	Name of Party
	Signatory's Role in Proceeding

STATE OF MINNESOTA OFFICE OF ADMINISTRATIVE HEARINGS FOR THE MINNESOTA PUBLIC UTILITIES COMMISSION

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EXHIBIT B NON-DISCLOSURE AGREEMENT FOR TRADE SECRET AND ATTORNEY'S EYES ONLY DATA

I, the undersigned, hereby acknowledge that I have read the attached Protective Order dated April 18, 2007, in Minnesota Public Utilities Commission Docket No. E-002/CN-06-1518, OAH Docket 12-2500-17857-2, and understand the terms thereof and agree to be bound by all such terms. Without limiting the generality of the foregoing, I agree not to disclose any materials designated Trade Secret and/or Nonpublic Data or Attorney's Eyes Only Data to any person or entity not authorized to receive materials designated "TRADE SECRET INFORMATION-NONPUBLIC DATA-USE RESTRICTED PER PROTECTIVE ORDER IN DOCKET NO. E-002/CN-06-1518" and "ATTORNEY'S EYES ONLY—CONTAINS HIGHLY SENSITIVE TRADE SECRET INFORMATION- NONPUBLIC DATA-USE RESTRICTED PER PROTECTIVE ORDER IN DOCKET NO. E-002/CN-06-1518" under the terms of said Protective Order, or any copies or extracts of information derived therefrom, which have been disclosed to me. I further agree to use any such materials disclosed to me solely for the purpose of this proceeding and for no other purpose.

I hereby submit myself to the jurisdiction of the Office of Administrative Hearings in Minnesota and the Minnesota Public Utilities Commission and the Minnesota District Court for the Second Judicial District (Ramsey County) for the purpose of enforcing said Protective Order.

Date:, 2007	Signature	
		Type or Print Name
		Address
		Name of Employer
		Name of Party
		Signatory's Role in Proceeding